

**PUBLIC EMPLOYEES' RETIREMENT SYSTEM
of NEVADA**

A Component Unit of the State of Nevada

POPULAR ANNUAL FINANCIAL REPORT



**For the Fiscal Year Ended
June 30, 2025**

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Government Finance Officers Association

**Award for
Outstanding
Achievement in
Popular Annual
Financial Reporting**

Presented to

Public Employees' Retirement System of Nevada

For its Annual Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morill

Executive Director/CEO

2025- POPULAR ANNUAL FINANCIAL REPORT

ADMINISTRATIVE PERSONNEL As of June 30, 2025

PUBLIC EMPLOYEES' RETIREMENT BOARD

Mark Stevens	Chair	2027
Brian A. Wallace	Vice Chair	2029
Jessica Colvin	Member	2029
Dawn E. Huckaby	Member	2026
Todd H. Ingalsbee	Member	2027
Norma Santoyo	Member	2029
Cameron Wagner*	Member	2026

Terms expire on June 30 of year noted
*Term expires on November 30 of year noted

RETIREMENT STAFF

Tina Leiss	Executive Officer
Steve Edmundson	Chief Investment Officer
Lauren Larson	Deputy Investment Officer
Kabrina Feser	Operations Officer
John Van Horn	Chief Financial Officer
Ian Carr	General Counsel
Charlie Park	Information Technology
Teresa Chalmers	Chief Administrative Analyst
Charyl Lacombe	Administrative Analyst

DIVISION SUPERVISORS

Ramon Chavez	Accounting
Walter Zeron	Employer Services
Jobeth Clinger	Internal Audit
Kristina Kibbe	Production & Benefits Services
Felicia King	Support Services and Member & Retiree Services

MEDICAL ADVISORS

G. Bruce Nickles, M.D., Carson City, Nevada
Terry Long, RN, Carson City, Nevada

POLICE AND FIREFIGHTERS' RETIREMENT FUND ADVISORY COMMITTEE

Scott Vivier	Chair	2027
Troyce Krumme	Vice Chair	2026
Neis Eastgard	Member	2027
Bill Gardner	Member	2028
Tamrah Jackson	Member	2027
Scott Nicholas	Member	2028

Terms expire on June 30 of year noted

THE SYSTEM'S ADVISORS

Consulting Actuary – Segal, San Francisco, California
Independent Auditors – Plante & Moran PLLC, Cleveland, Ohio
Investment Consultants – Callan Associates, San Francisco, California
Jobs Peak Advisors, Minden, Nevada

MISSION STATEMENT

It is the mission of the Public Employees' Retirement System to:

- ❖ Provide public workers and their dependents with a retirement program that provides a reasonable base income for retirement or for periods where a disability has removed a worker's earning capacity.
- ❖ Encourage those workers to enter into and remain in government service for such periods of time to give public employers and the people of the State of Nevada the full benefit of their training and experience.
- ❖ Provide an orderly method of promoting and maintaining a high level of service to the public through an equitable separation procedure available to employees at retirement or upon becoming disabled.

MESSAGE FROM TINA LEISS, EXECUTIVE OFFICER

It is a pleasure to present the Popular Annual Financial Report (PAFR) of the Public Employees' Retirement System of Nevada (System or PERS), a component unit of the State of Nevada, for the fiscal year ended June 30, 2025.

The financial statements included in this report are the responsibility of the System's management and have been prepared in accordance with generally accepted accounting principles as promulgated or adopted by the Governmental Accounting Standards Board (GASB). In management's opinion, the financial statements present fairly the fiduciary net position of the System at June 30, 2025, and changes in fiduciary net position for the year then ended.

PERS administers a cost-sharing, multiple-employer defined benefit public employees' retirement system. The System was established by the Nevada Legislature in 1947. At the end of fiscal year 2025, the System had 232 participating employers, 120,362 active members, and 86,447 benefit recipients. The System is comprised of two sub-funds, Regular and Police/Fire.

One of the principal goals of the Public Employees' Retirement Board (Board) has been to stabilize contribution rates during volatile investment market cycles and demographic changes and to ensure cost predictability to employers and members. The 2025 actuarial valuation shows that the tools the Board has put in place to meet these objectives are working, while maintaining the retirement security of all public employees.

The System is funded by contributions calculated as a percentage of employee salary. Although the System receives an actuarial valuation annually, the Public Employees' Retirement Act requires an adjustment in the statutory contribution rates on July 1 of each odd-numbered year, based on the actuarially determined rates indicated in the actuarial valuation report for the immediately preceding year.

As of June 30, 2025, the System's net position was \$70.8 billion, an increase of \$6.3 billion from 2024. The fiscal year 2025 time-weighted return (gross of fees) was 11.0%, which added \$57 million in investment income. Investment performance was primarily driven by strong returns from U.S. stocks and international stocks. The funded ratio calculated as smoothed actuarial value of assets as a percentage of total actuarial accrued liability increased to 77.3% from 75.6% in fiscal year 2024.

Detailed information on the financial position of the System and other financial information can be found in the June 30, 2025, Annual Comprehensive Financial Report (ACFR) at www.nvpers.org/publications/reports.

Respectfully submitted,



Tina Leiss
Executive Officer

FINANCIAL SUMMARY

The System undergoes a financial audit by an independent auditor each fiscal year. Plante Moran, PLLC was the independent auditor for fiscal year 2025.

Condensed Statement of Fiduciary Net Position

The Condensed Statement of Fiduciary Net Position includes all of the System’s pension trust fund assets, liabilities, and the net position at the end of the fiscal year.

	As of June 30, 2025	As of June 30, 2024	Increase/ (Decrease) from 2024 to 2025
Cash and cash equivalents	\$ 172,102,994	\$ 77,717,124	\$ 94,385,870
Contributions receivable	256,624,446	240,711,526	15,912,920
Accrued investment income	327,004,502	314,629,954	12,374,548
Pending trades receivable	299,628,801	259,044,986	40,583,815
Investments, at fair value	70,199,919,852	63,758,355,276	6,441,564,576
Property and equipment, net	26,928,820	22,469,336	4,459,484
Other assets	4,305,406	5,752,941	(1,447,535)
Total assets	<u>71,286,514,821</u>	<u>64,678,681,143</u>	<u>6,607,833,678</u>
Accounts payable and accrued expenses	19,870,213	18,298,736	1,571,477
Pending trades payable	469,000,326	204,826,989	264,173,337
Total liabilities	<u>488,870,539</u>	<u>223,125,725</u>	<u>265,744,814</u>
Net position restricted for pension benefits	<u>\$ 70,797,644,282</u>	<u>\$64,455,555,418</u>	<u>\$ 6,342,088,864</u>

Significant Changes from 2024 to 2025

Cash and cash equivalents increased by \$94.4 million, and pending trades receivable and payable increased \$40.6 million and \$264.2 million, respectively, between 2024 and 2025. These categories fluctuate from year to year and are unpredictable.

Investments at fair value increased \$6.4 billion from 2024 to 2025 primarily due to the investment performance which was mainly driven by strong returns from both U.S. and international stocks.

Property and equipment, net, increased by \$4.5 million from 2024 to 2025 primarily due to costs incurred and capitalized for the new pension administrative system, PERIS.

Other assets decreased by \$1.4 million between 2024 and 2025 primarily due to an increase in other assets being written off during the 2025 fiscal year.

FINANCIAL SUMMARY (CONTINUED)

Condensed Statement of Changes in Fiduciary Net Position

The Condensed Statement of Changes in Fiduciary Net Position shows additions to and deductions from the pension trust fund during the fiscal year presented. Over time the increase or decrease in net position serves as a useful indicator of the health of the System's financial position.

	<u>2025</u>	<u>2024</u>	Increase/ (Decrease) from 2024 to 2025
Contributions	\$ 3,388,783,017	\$ 2,986,677,742	\$ 402,105,275
Net investment income	6,986,578,665	6,929,342,210	57,236,455
Other income	<u>3,907,961</u>	<u>5,222,831</u>	<u>(1,314,870)</u>
Total additions	<u>10,379,269,643</u>	<u>9,921,242,783</u>	<u>458,026,860</u>
Benefit payments	3,963,777,385	3,721,027,425	242,749,960
Refunds of contributions	50,746,087	43,651,730	7,094,357
Transfers of contributions to JRS*	3,231,737	-	3,231,737
Administrative expenses	17,582,978	16,000,153	1,582,825
Other expenses	<u>1,842,592</u>	<u>114,834</u>	<u>1,727,758</u>
Total deductions	<u>4,037,180,779</u>	<u>3,780,794,142</u>	<u>256,386,637</u>
Change in net position	6,342,088,864	6,140,448,641	201,640,223
Net position, beginning of year	<u>64,455,555,418</u>	<u>58,315,106,777</u>	<u>6,140,448,641</u>
Net position, end of year	<u>\$ 70,797,644,282</u>	<u>\$ 64,455,555,418</u>	<u>\$ 6,342,088,864</u>

* Judicial Retirement System

Significant Changes from 2024 to 2025

Contributions increased \$402.1 million between 2024 and 2025 due to the increase in contribution rates.

Other income decreased by \$1.3 million from 2024 to 2025 primarily due to a decrease in Employer Penalties and Employer Interest income in fiscal year 2025.

Benefit payments increased \$242.7 million in 2025 primarily due to the number of beneficiaries increasing from 84,170 in 2024 to 86,447 in 2025 and the average monthly benefit increasing from \$3,774 in 2024 to \$3,920 in 2025.

Refund of contributions increased \$7.1 million between 2024 and 2025. This category fluctuates from year to year and is unpredictable.

Transfers of contributions to JRS increased \$3.2 million in 2025. There were no transfers in fiscal year 2024.

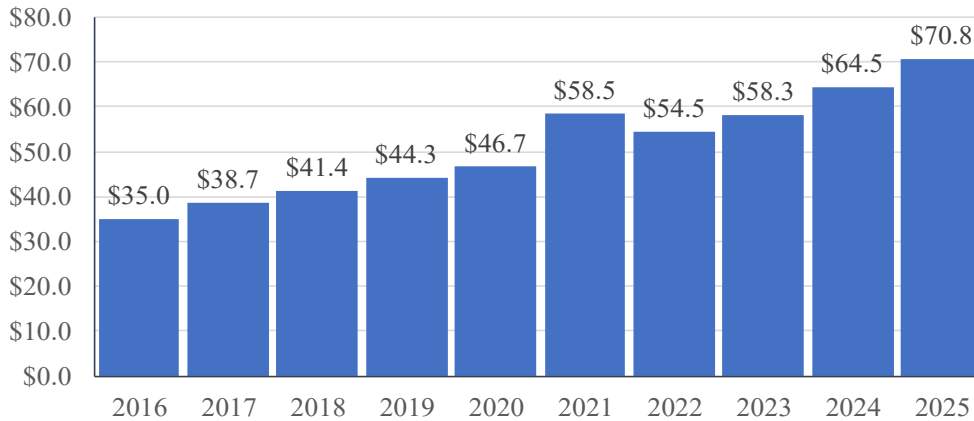
Administrative expenses increased \$1.6 million from 2024 to 2025 primarily due to an increase in staff payroll and benefits incurred.

FINANCIAL HIGHLIGHTS

Net Position

Net position represents total assets less total liabilities. In fiscal year 2025, the net position increased to \$64.5 billion.

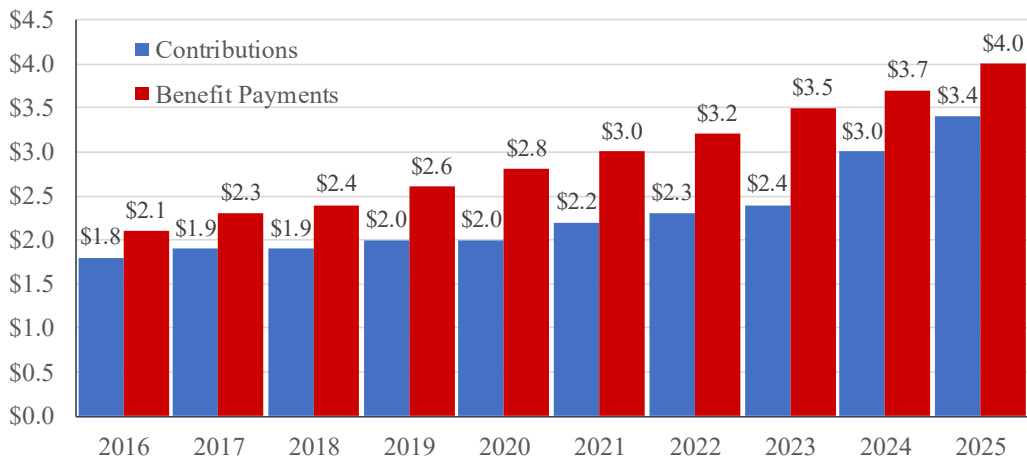
Net Position (in billions) over Fiscal Years



Contributions and Benefit Payments

Benefit payments and contributions received by the System have increased over time. Benefit payments are paid from both incoming contributions as well as investment income.

Contributions & Benefit Payments (in billions) over Fiscal Years



INVESTMENTS

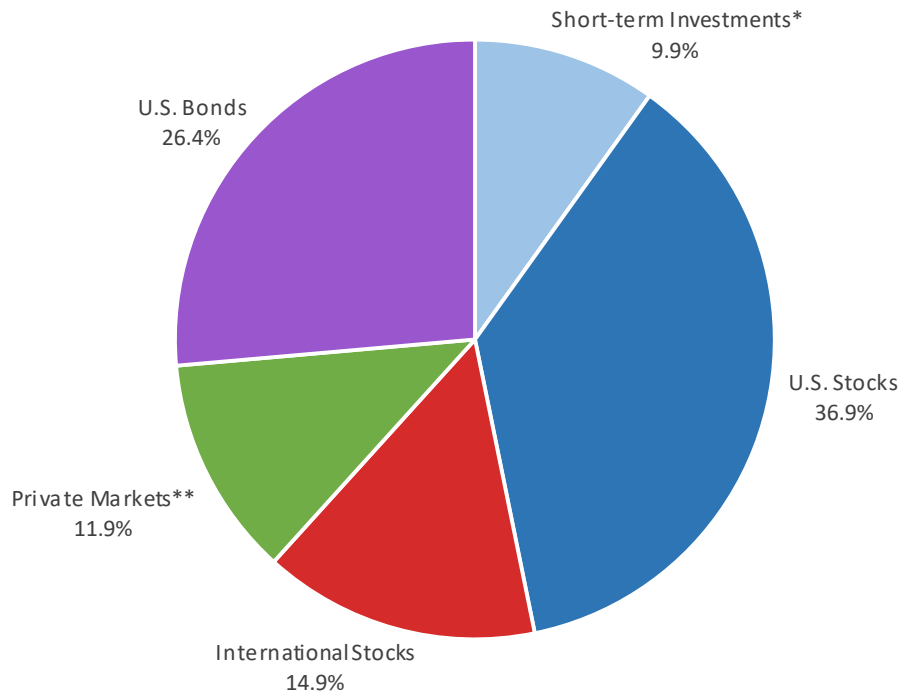
The investment program is designed to generate a long-term return that meets the System’s objectives while minimizing risk.

The investment objective of the System is to:

- ❖ Generate a 7.25% long-term investment return which exceeds the rate of inflation (CPI) by 4.75% by capturing market returns within each asset class.
- ❖ Invest so that short-term volatility of returns will not cause the System to alter its long-term strategy.
- ❖ Structure an investment program which is sufficiently uncomplicated to control the ability to consistently meet return and risk objectives.

Asset allocation is the most significant factor influencing the risk and return of the investment program. The System uses an entirely indexed structure for U.S. stocks, international stocks, and U.S. bonds. U.S. stocks are indexed to the S&P 500 Index, international stocks are indexed to the MSCI World ex USA Index, and U.S. bonds are indexed to the Bloomberg U.S. Treasury Index. The Private Markets investments are made up of actively managed private equity and real estate portfolios.

Asset Allocation at June 30, 2025



*Short-term Investments consist of an investment in The Goldman Sachs Financial Square Treasury Obligations Fund.

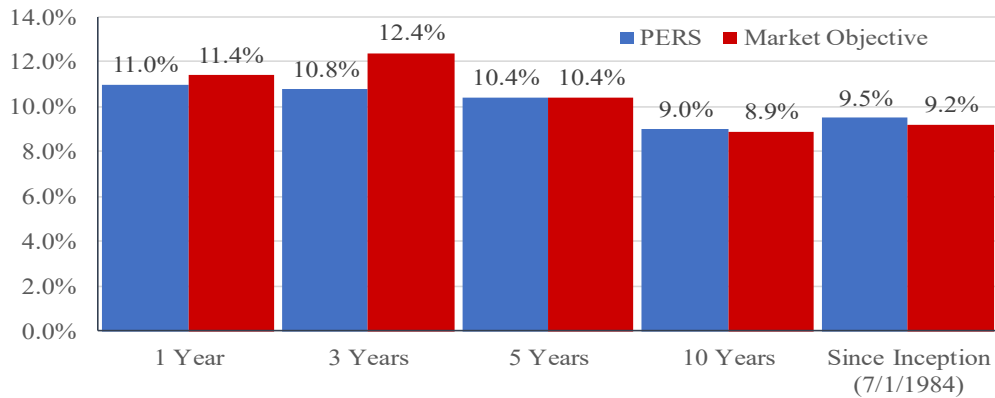
**Includes 7.4% Private Equity and 4.5% Private Real Estate.

INVESTMENTS (CONTINUED)

Total Fund Performance

The chart below illustrates PERS’ portfolio performance over a variety of time periods. The fund’s annualized rate of return is 9.5% since inception versus the long-term actuarial objective of 7.25%.

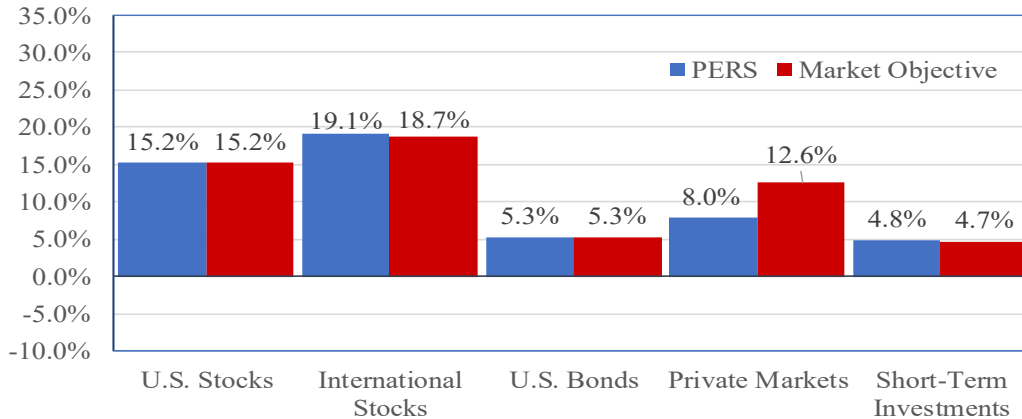
**PERS Annualized Total Returns vs. Market Objective
As of June 30, 2025**



Asset Class Performance

The chart below shows PERS’ Fiscal Year performance by asset class.

**One-Year Asset Class Returns vs. Market Objective
As of June 30, 2025**



The System’s complete Investment Objectives and Policies may be found on the PERS website, www.nvpers.org.

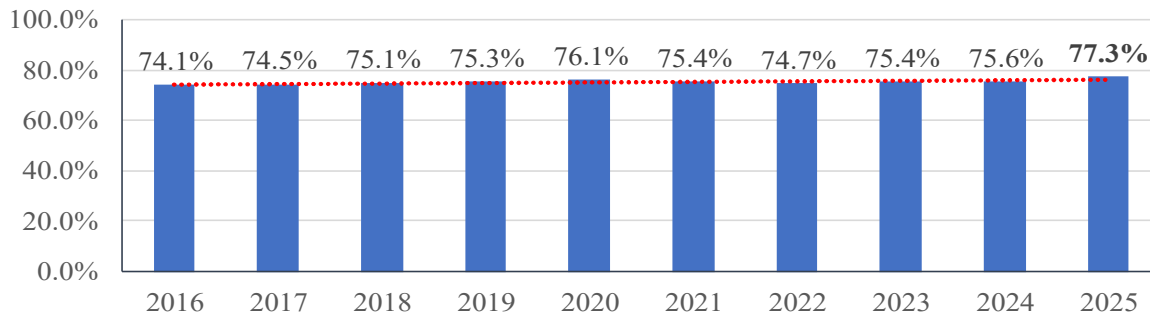
ACTUARIAL

The System’s funding objective is to pay long-term benefits through contributions (and investment returns on such contributions) that remain relatively level from year to year. The amount contributed is a percentage of the salaries earned by members. Using this methodology, members and employers each pay equally for retirement service accrued by active members in any given year. While the System receives an actuarial valuation annually, contribution rates are adjusted on July 1 of each odd-numbered year, based on the actuarially determined rates in the actuarial valuation for the immediately preceding year.

Funded Ratio

One measure of a pension fund’s health is its funded status. One factor to keep in mind is that all benefits the System is obligated to pay are not due and payable immediately. The funded ratio compares the actuarial value of assets to the actuarial accrued liability. Below is a chart showing the funding levels of PERS over the last 10 years.

PERS Funded Ratio by Fiscal Year



Net Pension Liability

The net pension liability is determined using actuarial methods required by the Governmental Accounting Standards Board (GASB) and is used for financial reporting purposes. The net pension liability uses the plan fiduciary net position in the calculation rather than the actuarial value of assets used in the funded ratio calculation above.

The components of the net pension liability at June 30, 2025, were as follows:

Total pension liability	\$ 87,982,939,907
Plan fiduciary net position	<u>70,797,644,282</u>
Net pension liability	<u><u>\$ 17,185,295,625</u></u>

Plan fiduciary net position as a percentage of the total pension liability 80.5%

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MEMBERSHIP

Retirement System Membership 2016 to 2025

June 30	Active Members	Inactive Vested Members	Retired & Disabled Members	Beneficiaries & Survivors	Total Membership
2016	105,167	15,639	54,615	6,565	181,986
2017	105,801	16,668	57,199	6,931	186,599
2018	107,506	16,607	59,819	7,289	191,221
2019	109,167	17,341	62,466	7,590	196,564
2020	111,815	17,398	64,867	7,874	201,954
2021	106,930	18,871	67,755	8,200	201,756
2022	108,635	19,511	70,410	8,639	207,195
2023	112,019	20,090	72,878	8,983	213,970
2024	115,765	20,752	74,863	9,307	220,687
2025	120,362	20,822	76,781	9,666	227,631

Number of Active Members Per Retiree*

June 30	Number of Active Members		Number of Retired Members**		Active Members per Retiree	
	Regular	Police/ Fire	Regular	Police/ Fire	Regular	Police/ Fire
2016	93,030	12,137	47,899	6,716	1.9	1.8
2017	93,276	12,525	50,091	7,108	1.9	1.8
2018	94,615	12,891	52,377	7,442	1.8	1.7
2019	96,072	13,095	54,678	7,788	1.8	1.7
2020	98,228	13,587	56,733	8,134	1.7	1.7
2021	93,796	13,134	59,069	8,686	1.6	1.5
2022	95,785	12,850	61,268	9,142	1.6	1.4
2023	99,132	12,887	63,399	9,479	1.6	1.4
2024	102,308	13,457	65,043	9,820	1.6	1.4
2025	106,541	13,821	66,600	10,181	1.6	1.4

*Information provided by Segal, the System's actuary

**Excludes survivors and beneficiaries

STATISTICS

Average Age and Service Statistics for Members*

<u>As of June 30</u>	Regular		Police/Fire	
	<u>Average Age</u>	<u>Average Years of Service</u>	<u>Average Age</u>	<u>Average Years of Service</u>
2016	46.0	9.9	40.7	11.5
2017	45.9	9.8	40.2	11.2
2018	45.8	9.9	39.9	11.1
2019	45.7	9.7	39.8	11.0
2020	45.7	9.7	39.5	10.8
2021	45.8	10.0	39.3	10.8
2022	45.7	9.8	39.3	10.8
2023	45.5	9.6	39.2	10.8
2024	45.5	9.4	39.0	10.4
2025	45.4	9.3	39.0	10.4

Average Salaries for Members*

<u>As of June 30</u>	<u>Regular</u>	<u>Increase (Decrease)</u>	<u>Police/Fire</u>	<u>Increase (Decrease)</u>
2016	\$ 47,922		\$ 73,179	1.1
2017	49,502	3.3 %	73,841	0.9 %
2018	51,193	3.4	76,549	3.7
2019	52,007	1.6	79,586	4.0
2020	53,013	1.9	78,712	(1.1)
2021	54,572	2.9	81,303	3.3
2022	54,991	0.8	83,489	2.7
2023	57,108	3.8	87,255	4.5
2024	62,670	9.7	92,752	6.3
2025	68,127	8.7	97,416	5.0
Average annual increase				
2016 - 2025				
		4.0 %		
			3.3 %	

*Information provided by Segal, the System's actuary

STATISTICS (CONTINUED)

Average Benefit Payments

Regular

June 30	Average Monthly Benefit*	Number of Retirees*	Average Years of Service	Average Age	Average Monthly Compensation
2016	\$2,813	47,899	18.88	67	\$5,180
2017	2,859	50,091	18.88	67	5,228
2018	2,923	52,377	18.95	67	5,284
2019	3,004	54,678	19.00	68	5,349
2020	3,100	56,733	19.10	68	5,427
2021	3,183	59,069	19.17	69	5,499
2022	3,292	61,268	19.25	69	5,571
2023	3,412	63,399	19.30	70	5,645
2024	3,541	65,043	19.38	70	5,727
2025	3,670	66,600	19.38	70	5,803

Police/Fire

June 30	Average Monthly Benefit*	Number of Retirees*	Average Years of Service	Average Age	Average Monthly Compensation
2016	\$5,099	6,716	22.45	60	\$8,002
2017	5,236	7,108	22.46	60	8,144
2018	5,374	7,442	22.46	60	8,283
2019	5,554	7,788	22.52	61	8,434
2020	5,735	8,134	22.55	61	8,589
2021	5,915	8,686	22.59	61	8,769
2022	6,128	9,142	22.59	61	8,942
2023	6,355	9,479	22.58	62	9,090
2024	6,619	9,820	22.61	62	9,284
2025	6,908	10,181	22.63	62	9,477

*Information provided by Segal, the System's actuary.

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PARTICIPATING EMPLOYERS

Participating Agencies	2016		
	Covered Employees	Rank	Percentage of Total System
Clark County School District	32,693	1	31.1 %
State of Nevada	18,017	2	17.1
Washoe County School District	7,348	3	7.0
Clark County	7,196	4	6.8
Las Vegas Metropolitan Police Department	5,007	5	4.8
University Medical Center of Southern Nevada	3,346	6	3.2
City of Las Vegas	2,630	7	2.5
Washoe County	2,383	8	2.3
City of Henderson	2,124	9	2.0
University of Nevada, Reno	1,893	10	1.8
Subtotal	82,637		78.6
All other	22,530		21.4
Total 2016 (202 Agencies)	105,167		100.0 %

Participating Agencies	2025		
	Covered Employees	Rank	Percentage of Total System
Clark County School District	36,028	1	29.9 %
State of Nevada	18,869	2	15.7
Clark County	7,603	3	6.3
Washoe County School District	7,283	4	6.0
Las Vegas Metropolitan Police Department	6,199	5	5.2
Nevada System of Higher Education (NSHE)	4,000	6	3.3
University Medical Center of Southern Nevada	3,847	7	3.2
Washoe County	2,906	8	2.4
City of Las Vegas	2,744	9	2.3
City of Henderson	2,643	10	2.2
Subtotal	92,122		76.5
All other*	28,240		23.5
Total 2025 (232 Agencies)	120,362		100.0 %

*In 2025 "All other" consisted off:		
Agency Type	Number of Agencies	Covered Employees
State of Nevada and Related Agencies	25	1,595
Schools	76	12,403
Counties	14	3,172
Cities	17	5,346
Hospitals	7	877
Utility, Irrigation, and Sanitation Districts	18	940
Special Districts and Agencies	65	3,907
Subtotal	222	28,240
Largest Ten Participating Employers	10	92,122
Total	232	120,362

REPORTING STANDARDS

Financial data presented in this report is derived from the information contained in PERS' ACFR. However, it does not include all funds administered by PERS nor contain other information required to be in conformity with GAAP. PERS' ACFR is produced in conformity with GAAP. The ACFR and PAFR can be found on our website: www.nvpers.org/publications/reports.

CONTACT INFORMATION

Office Locations:

693 West Nye Lane
Carson City, Nevada 89703
(775) 687-4200
Fax: (775) 687-5131

5740 South Eastern Avenue, Suite 120
Las Vegas, Nevada 89119
(702) 486-3900
Fax: (702) 678-6934

Toll Free: 1-866-473-7768

Website: www.nvpers.org

Business Hours

8:00 a.m. – 5:00 p.m., Monday – Friday